# IMPERIAL COMMUNITY COLLEGE DISTRICT IMPERIAL, CALIFORNIA GENERAL OBLIGATION BOND FUND AUDIT REPORT JUNE 30, 2010

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### INDEPENDENT AUDITOR'S REPORT

Board of Trustees and Citizens Oversight Committee Imperial Community College District Imperial, California

We have audited the accompanying financial statements of the General Obligation Bond Fund of Imperial Community College District, as of and for the year ended June 30, 2010 as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board and Audits of State and Local Governments issued by the American Institute of Certified Public Accountants, and the standards applicable to financial audits in Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note B, the financial statements present only the General Obligation Bond Fund and are not intended to present fairly the financial position and results of operations of Imperial Community College District in conformity with accounting principles generally accepted in the Unites States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the General Obligation Bond Fund of Imperial Community College District as of June 30, 2010 and the results of its operations for the year then ended in conformity with accounting principles generally accepted in The United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated December 16, 2010 on our consideration of the District's internal control over the General Obligation Bond Fund financial reporting and our tests of its compliance with certain provisions of laws, regulations and contracts governing the fund. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Wilkinson Hadley King & Co., LLP

El Cajon, California December 16, 2010



### IMPERIAL COMMUNITY COLLEGE DISTRICT GENERAL OBLIGATION BOND FUND BALANCE SHEET JUNE 30, 2010

### **ASSETS**

CURRENT ASSETS  Cash in county treasury Accounts receivable	\$ 12,087,020 182,371
TOTAL ASSETS	<u>\$ 12,269,391</u>
LIABILITIES AND FUND BALANCE	
LIABILITIES Accounts payable	\$ 278,118
FUND BALANCE Designated for capital projects	11,991,273
TOTAL LIABILITIES AND FUND BALANCE	\$ 12,269,391

## IMPERIAL COMMUNITY COLLEGE DISTRICT GENERAL OBLIGATION BOND FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2010

REVENUES	
State revenues	\$ 1,407,577
Interest income	313,994
TOTAL REVENUES	1,721,571
EXPENDITURES	
Classified salaries	76,329
Employee benefits	36,361
Supplies and materials	498,499
Services and other operating expenses	2,547,825
Capital outlay	16,068,620
TOTAL EXPENDITURES	19,227,634
REVENUES OVER (UNDER) EXPENDITURES	(17,506,063)
NET CHANGE IN FUND BALANCE	(17,506,063)
FUND BALANCE, BEGINNING OF YEAR	29,497,336
FUND BALANCE, END OF YEAR	<u>\$ 11,991,273</u>

### IMPERIAL COMMUNITY COLLEGE DISTRICT GENERAL OBLIGATION BOND FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2010

	Budget	Actual	Variance
REVENUES	<u>-</u>		
State revenues	\$ 1,407,577	\$ 1,407,577	\$ -
Interest income	314,000	313,994	(6)
TOTAL REVENUES	1,721,577	1,721,571	(6)
EXPENDITURES			
Classified salaries	77,000	76,329	671
Employee benefits	37,000	36,361	639
Supplies and materials	553,327	498,499	54,828
Services and other operating expenses	3,048,148	2,547,825	500,323
Capital outlay	17,000,000	16,068,620	931,380
TOTAL EXPENDITURES	20,715,475	19,227,634	1,487,841
REVENUES OVER (UNDER) EXPENDITURES	(18,993,898)	(17,506,063)	1,487,835
NET CHANGE IN FUND BALANCE	(18,993,898)	(17,506,063)	1,487,835
FUND BALANCE, BEGINNING OF YEAR	29,497,336	29,497,336	
FUND BALANCE, END OF YEAR	\$ 10,503,438	<u>\$ 11,991,273</u>	\$ 1,487,835

### A. Definition of the Fund

In January 2005, the General Obligation Bond Fund was formed to account for and finance the addition and modernization of college facilities for the District as set forth in the ballot measure approved by the District's voters at the Bond Election from the issuance of Election 2004, Series 2005 General Obligation Bonds. The fund is one of the Capital Project Funds of the District.

### B. Summary of Significant Accounting Policies

Basis of Presentation

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board (GASB) and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

### Fund Structure

The accompanying financial statements are used to account for the transactions of the General Obligation Bond Fund as defined in Note A and are not intended to present fairly the financial position and results of operations of Imperial Community College District in conformity with accounting principles generally accepted in the United States of America.

### Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The General Obligation Bond Fund of the District is maintained on the modified accrual basis of accounting. Its revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered).

### Budgets and Budgetary Accounting

The Board of Trustees adopts an operating budget no later than July 1 in accordance with state law. The Board of Trustees revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. It is this final revised budget that is presented in these financial statements.

The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

### B. Summary of Significant Accounting Policies (Continued)

### Encumbrances

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates.

### Cash in County Treasury

In accordance with Education Code §41001, the District maintains a substantial amount of its cash in the Imperial County Treasury. The County pools these funds with those of other districts in the County and invests the cash. These pooled funds are carried at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31.

Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county is authorized to deposit cash and invest excess funds by California Government Code §53648 et.seq. The funds maintained by the county are either secured by federal depository insurance or are collateralized.

Information regarding the amount of dollars invested in derivatives with Imperial County Treasury was not available.

### Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund receivables/payables. Accounts receivable are recorded net of estimated uncollectible amounts. There were no significant receivables that are not scheduled for collection within one year of year-end.

The District believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

### B. Summary of Significant Accounting Policies (Continued)

Reservation and Designations of Fund Balances

Reservations of the ending fund balance indicate the portions of fund balance not appropriable for expenditure or amounts legally segregated for a specific future use. These amounts are not available for appropriation and expenditure at the balance sheet date.

Designations of the ending fund balance indicate tentative plans for financial resource utilization in a future period.

Capital and Long-Term Debt

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the General Obligation Bond Fund are determined by its measurement focus. The General Obligation Bond Fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet.

The reported fund balances is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the General Obligation Bond Fund are accounted for in the basic financial statements of the Imperial Community College District.

### C. Cash in County Treasury

The District maintains significantly all of its cash in the Imperial County Treasury as part of the common investment pool. As of June 30, 2010 the portion of cash in county treasury attributed to the General Obligation Bond Fund was \$12,087,020. The fair value of the Fund's portion of this pool as of that date, as provided by the pool sponsor, was \$12,087,020. Assumptions made in determining the fair value of the pooled investment portfolios are available from the County Treasurer.

The county is restricted by Government Code §53635 pursuant to §53601 to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements.

### D. Bonded Debt

In January 2005, the District authorized the sale and issuance of the General Obligation Bonds, Election of 2004, Series 2005 in the amount of \$24,500,000. Proceeds from the sale of the bonds will be used to finance the addition and modernization of college facilities for the District. Interest is payable February 1 and August 1, commencing August 1, 2005 at rates ranging from 3.30% to 7.00%. Principal is payable August 1, commencing August 1, 2006 and through the maturity date August 1, 2029.

### D. Bonded Debt (Continued)

In November 2006, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, and Series 2006B in the amount of \$13,285,473. Proceeds from the sale of the bonds will be used to provide funding for the addition and modernization of college facilities for the District.

Interest is payable February 1 and August 1, commencing August 1, 2007 at rates ranging from 4.00% to 4.25%. Principal is payable on August 1, commencing August 1, 2009 and through the maturity date August 1, 2031.

In November 2007, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, and Series 2007C in the amount of \$11,915,816. Proceeds from the sale of the bonds will be used to finance the addition and modernization of college facilities for the District.

Interest is payable February 1 and August 1, commencing August 1, 2008 at rates ranging from 4.00% to 7.00%. Principal is payable on August 1, commencing August 1, 2009 and through the maturity date August 1, 2032.

In May 2009, the District issued \$3,031,779 in General Obligation Bonds, Election of 2004 and Series 2009D in order to provide funding for college facilities projects as stated in the ballot measure for the District.

Interest is payable semi-annually on February 1 and August 1 of each year at variable interest rates ranging from 3.6%-6.9% commencing August 1, 2009. Principal is payable on August 1 of each year commencing August 1, 2009 through the maturity date August 1, 2033.

In May 2009, the District issued \$5,866,919 in General Obligation Bonds, Election of 2004 and Series 2009E in order to provide funding for college facilities projects as stated in the ballot measure for the District.

Interest is payable semi-annually on February 1 and August 1 of each year at an interest rate of 6.9% commencing August 1, 2009. Principal is payable on August 1 of each year commencing August 1, 2033 and through the maturity date August 1, 2037.

The outstanding bonded debt of the District as of June 30, 2010 is as follows:

Date of Issuance	Interest Rate	MaturityDate	Amounts Outstanding Issue	Amounts Outstanding July 1, 2009	Issued Current Year	Redeemed Current Year	Amounts Outstanding June 30, 2010
2005	3.3%-7.0%	2029	\$ 24,500,000	\$ 22,575,000	<b>\$</b> -	\$ 350,000	\$ 22,225,000
2006	4.0%-4.3%	2031	13,285,473	13,285,473	-	450,000	12,835,473
2007	4.0%-7.0%	2032	11,915,816	11,915,816	_	25,000	11,890,816
2009	3.6%-6.9%	2034	3,031,779	3,031,779			3,031,779
2009	6.9%	2038	5,866,919	5,866,919		-	5,866,919
	Totals		\$ 58,599,987	\$ 56,674,987	\$	\$ 825,000	<b>\$_55,849,987</b>

### D. Bonded Debt (Continued)

The annual requirements to amortize the general obligation bonds payable outstanding as of June 30, 2010 is as follows:

Year Ending			
June 30	Principal Principal	Interest	Total
2011	\$ 965,000	\$ 1,490,480	\$ 2,455,480
2012	1,110,000	1,430,099	2,540,099
2013	1,165,000	1,362,261	2,527,261
2014	1,330,000	1,300,585	2,630,585
2015	1,507,436	1,239,472	2,746,908
2016-2020	9,562,877	6,534,811	16,097,688
2021-2025	12,153,737	8,705,041	20,858,778
2026-2030	16,261,762	10,632,286	26,894,048
2031-2035	8,703,676	26,176,515	34,880,191
2036-2040	3,090,499	19,529,501	22,620,000
Totals	\$55,849,987	\$78,401,051	\$134,251,038





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### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees and Citizens Oversight Committee Imperial Community College District Imperial, California

We have audited the financial statements as of and for the year ended June 30, 2010 and have issued our report thereon dated December 16, 2010 for the General Obligation Bond Fund of the Imperial Community College District. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the District's General Obligation Bond Fund financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the General Obligation Bond Fund's financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

This report is intended solely for the information of the Board of Trustees, management, and the Citizens Oversight Committee; however, this report is a matter of public record.

Wilkinson Hardley King & Co., LLP

El Cajon, California December 16, 2010



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### INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Board of Trustees and Citizens Oversight Committee Imperial Community College District Imperial, California

We have audited the financial statements of the General Obligation Bond Fund of the Imperial Community College District as of and for the year ended June 30, 2010 and have issued our report thereon dated December 16, 2010. Our audit was made in accordance with auditing standards generally accepted in the United States of America and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In connection with our audit, we also performed an audit for compliance as required in the performance requirements for the General Obligation Bonds for the fiscal year ended June 30, 2010. The objective of the examination of compliance applicable to the District is to determine with reasonable assurance that:

- The proceeds of the sale of the General Obligation Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, including teacher and administrator salaries and other college operating expenses.
- The Board of Trustees of the District, in establishing the approved projects set forth in the ballot measure, evaluated the safety, class size reduction, enrollment growth, and information technology needs of the District.

Our audit of compliance made for the purposes set forth in the preceding paragraph of this report above would not necessarily disclose all instances of noncompliance.

In our opinion, the District complied with the compliance requirements for the General Obligation Bonds proceeds listed and tested above.

This report is intended for the information of the Board of Trustees, management, and the Citizens Oversight Committee; however, this report is a matter of public record.

Wilkinson Hadday King & Co., LLP
El Cajon, California
December 16, 2010

### IMPERIAL COMMUNITY COLLEGE DISTRICT GENERAL OBLIGATION BOND FUND SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2010

There were no findings or questioned costs related to the performance audit of the General Obligation Bond Fund for the year ended June 30, 2010.