# IMPERIAL COMMUNITY COLLEGE DISTRICT IMPERIAL COUNTY IMPERIAL, CALIFORNIA AUDIT REPORT

**JUNE 30, 2009** 

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# IMPERIAL COMMUNITY COLLEGE DISTRICT INTRODUCTION

#### Introduction

The audit has the following objectives:

- To obtain reasonable assurance about whether the Imperial Community College District's basic financial statements are free of material misstatement.
- To consider the Imperial Community College District's internal control over financial reporting and compliance with requirements that could have a direct and material effect on a major federal program.
- To perform tests of compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts.
- To determine with reasonable assurance that the Imperial Community College District complied with certain state regulatory requirements.
- To recommend appropriate actions to correct noted deficiencies.



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#### INDEPENDENT AUDITOR'S REPORT

The Board of Trustees Imperial Community College District Imperial, California

We have audited the accompanying basic financial statements of the business type activities and the discretely presented component unit of the Imperial Community College District, as of and for the year ended June 30, 2009, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Contracted District Audit Manual* issued by the California Community College Chancellor's Office. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions. In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the Imperial Community College District as of June 30, 2009, and the results of its operations, changes in net assets and cash flows for the fiscal year then ended in conformity with accounting principles generally accepted in the Unites States of America.

The Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information; however, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued our report dated November 23, 2009 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grants, agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Our audit was performed for the purpose of forming opinions on the District's basic financial statements. The accompanying schedule of expenditures of federal awards, is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and the financial and statistical information identified as supplementary information as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

Wilkinson Hadley King & Co LLP
El Cajon, California
November 23, 2009

#### INTRODUCTION

The Imperial Community College District (the District) consists of one main campus and two separate extended campus centers. The District serves approximately 8,000 students. Full-Time Equivalent Student (FTES) enrollment for 2008-2009 was 7,426.

The following discussion and analysis provides an overview of the financial position and activities of the Imperial Community College District for the year ended June 30, 2009. Please read it in conjunction with the financial statements and notes thereto which follow this section.

# **FINANCIAL HIGHLIGHTS**

During 2008-09, total full-time equivalent students increased approximately 3.8%. Credit FTES, Non-Credit FTES along with other workload measures, are the basis for the District's state apportionment. Unfortunately only about 29% of the growth was funded. Workload measures directly related to credit/non-credit FTES account for over \$28 million state general apportionment.

# Trend of Full Time Students as Reported on the Annual Report

Year	04-05	05-06	06-07	07-08	08-09
FTES	5,995	6,484	6,672	7,154	7,426

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

The District was required to implement the reporting standards of Governmental Accounting Standards Board (GASB) Statement No. 34, as amended by GASB Statement No. 35 on July 1, 2002. This adoption changed the format and the content of the District's basic financial statements. The District is following the Business Type Activity (BTA) model. Rather then issuing fund-type financial statements, this GASB Statement No. 34 requires the following components to be included in the District's financial statements:

- Management's Discussion and Analysis;
- Basic financial statements including a Statement of Net Assets, Statement of Revenues, Expenses and Changes in Net Assets, and Statement of Cash Flows for the District as a whole; and
- Notes to the financial statements.

Additionally, fund balance is now referred to as Net Assets, and the Statement of Cash Flows is presented using the direct method.

The basic financial statements are designed to provide readers with a broad overview of the District's finances, using accounting methods similar to those used by private sector companies. These statements offer short-term and long-term financial information about the District's activities.

The **Statement of Net Assets** presents the assets, liabilities, and net assets of the District as of the end of the fiscal year and is prepared using the accrual basis of accounting, which is similar to the accounting basis, used by most private sector organizations. The difference between total assets and total liabilities (net assets) is one indicator of the current financial condition of the District, or one way to measure the financial health of the District.

The net assets are divided into three major categories. The first category, Investment in Capital Assets, represents the equity amount in property, plant, and equipment owned by the District. The second category is Expendable Restricted Net Assets. These net assets are available for expenditure by the District, but must be spent for purposes as determined by external entities and/or donors that have placed time or purpose restrictions on the use of the assets. Restrictions can also be enforced through agreements, laws, or regulations of creditors, other governmental agencies, imposed bylaws through constitutional provisions or enabling legislation. The final category is Unrestricted Net Assets that are available to the District for any lawful purpose. Although unrestricted, the District's Governing Board may place internal restrictions on these net assets, but it retains the power to change, remove, or modify such restrictions.

The **Statement of Revenues, Expenses and Changes in Net Assets** represents the operating results of the District. The purpose of the statement is to present the revenues received by the District, both operating and non-operating, the expenses paid by the District, operating and non-operating, and any other revenues, expenses, gains and losses. Thus, this statement presents the District's results of operations.

Changes in total net assets, as indicated on the Statement of Net Assets, are based on the activity presented in the Statement of Revenues, Expenses and Changes in Net Assets. Generally, operating revenues are earned for providing goods and services to the various customers and constituencies of the District. Operating expenses are those expenses incurred to acquire or produce the goods and services provided in return for the operating revenues and to fulfill the mission of the District. Non-operating revenues are those received or pledged for which goods and services are not provided. For example, State appropriations are non-operating revenues because they are provided by the State Legislature to the District without the Legislature directly receiving commensurate goods and services for the revenues.

The **Statement of Cash Flows** provides information about cash receipts and cash payments during the fiscal year, major uses and sources of cash. This statement also helps users assess the District's ability to generate positive cash flows, meet obligations as they become due, and evaluate the need for external financing.

The Statement of Cash Flows is divided into five parts. The first part reflects operating cash flows and shows the net cash provided by the operating activities of the District. The second part details cash received for non-operating, non-investing and non-capital activities of the institution. The third section deals with the cash used for the acquisition and construction of capital and related financing activities. The fourth part provides information from investing activities. This section reflects the cash received and spent for short-term investment and any interest paid or received on those investments.

The final section reconciles the net cash provided by operating activities to the operating loss reflected on the Statement of Revenues, Expenses and Changes in Net Assets. The net cash reconciliation is shown in the expanded version of the Statement of Cash Flows in the financial statements.

The Statement of Net Assets as of June 30, 2009, is summarized below:

#### Statement of Net Assets

	June 30, 2009	June 30, 2008	Chan	ge
Current assets	44,545,569	50,606,767	(6,061,198)	
Capital assets	29,686,805	17,567,928	12,118,877	
Total Assets	74,232,374	68,174,695	6,057,679	8.88%
Current liabilities	8,362,784	5,930,240	2,432,544	
Long-term liabilities	62,403,599	52,391,289	10,012,310	
Total Liabilities	70,766,383	58,321,529	12,444,854	21.3%
Net assets				
Invested in capital assets				
net of related debt	0	1,282,455	(1,282,455)	
Restricted	2,786,278	4,840,956	(2,054,678)	
Unrestricted	679,713	3,729,755	(3,050,042)	
Total Net Assets	3,465,991	9,853,166	(6,387,175)	64.75%
Total Liabilities and Net				
Assets	74,232,374	68,174,695	6,057,679	8.88%

Total Liabilities had a net increase of \$12.4 million primarily due to the issuance of the remainder of the General Obligation Bonds.

The Statement of Revenues, Expenses and Changes in Net Assets for the year ended June 30, 2009, is summarized below:

# Statement of Revenues, Expenses and Changes in Net Assets

	June 30, 2009	June 30, 2008	Chan	ge
Operating revenues	26,742,741	24,979,511	1,763,230	7%
Operating expenses	71,909,030	61,586,221	(10,322,809)	16%
Deficit before depreciation and non-				
operating income and expense	(45,166,289)	(36,606,710)	(8,559,579)	23%
Depreciation	873,834	648,686	(225,148)	34%
Deficit before non-operating				
income and expense	(46,040,123)	(37,255,396)	(8,784,727)	23%
Non-operating income and expense, net	39,652,948	36,880,498	2,772,450	7%
Increase (decrease) in net assets	(6,387,175)	(374,898)	(6,012,277)	1,600%

# Operating Revenues

The Changes in Net Assets comparison presents the District's results of operation and shows a decrease of \$6,387,175. Operating revenues over operating expenses decreased by \$8,784,727. State apportionment and property taxes are recorded in non-operating income. Net non-operating income and expense increased by \$2,772,450.

Tuition and fees are generated by the resident, non-resident and foreign fees paid by students attending the District, including fees such as parking fees, community services classes and other related fees.

Non-capital grants and contracts are primarily those received from federal and state sources and used in the instructional and student services programs.

#### **Operating Expenses**

Operating expenses are 59.14% related to personnel costs. The balance of operating expenses is for supplies, other services, and capital outlay items below the capitalization threshold, financial aid, insurance, utilities and depreciation expense.

State apportionment is generated based on the FTES reported to the state by the District. The District has experienced increases in FTES but only 29% of the increase was funded in 08-09.

Local property taxes are received through the Imperial County Office of Education. The amount received for property taxes and 98% of the amount charged to students for enrollment (currently

\$26.00 per unit) is deducted from the total state general apportionment amount calculated by the state for the District.

The Statement of Cash Flows for the year ended June 30, 2009 is summarized below:

#### Statement of Cash Flows

	June 30, 2009	June 30, 2008	Change	
Operating activities	(44,752,692)	(36,430,465)	(8,322,227)	22.8%
Non-capital financing activities	33,442,639	34,804,677	(1,362,038)	3.9%
Capital and related activities	1,223,041	4,004,890	(2,781,849)	69.4%
Investing activities	2,097,317	1,165,217	932,100	80%_
Net Increase in Cash and Cash Equivalents	(7,989,695)	3,544,319	(11,534,014)	325%
Cash Balance, Beginning of Year	45,619,448	42,075,129	3,544,319	8.4%
Cash Balance, End of Year	37,629,753	45,619,448	(7,989,695)	17.5%
Cash Used by Operating Activities	(44,752,692)	(36,430,465)	(8,322,227)	22.8%

#### DISTRICT FIDUCIARY RESPONSIBILITY

The District is the trustee, or fiduciary for certain amounts held on behalf of students, clubs and donors for student loans and scholarships. The District's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets. These activities are excluded from the District's other financial statements because the District cannot use these assets to finance operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### **CAPITAL ASSETS**

As of June 30, 2009, the District had over \$40.6 million invested in capital assets. Capital assets consist of land and land improvements; buildings and building improvements, infrastructure, vehicles, data processing equipment and other equipment that met the

capitalization threshold recommended by GASB 35. These assets have accumulated depreciation of \$11 million, leaving a net asset amount of \$29.6 million.

A summary of capital assets net of accumulated depreciation and changes therein is presented below:

	June 30, 2009	June 30, 2008	Change		
Land & Improvements	175,900	175,900	0	0%	
Work In Progress Buildings &	16,023,649	4,060,670	11,962,979	294%	
Improvements	12,078,966	12,031,458	47,508	.03%	
Equipment	1,408,290	1,299,900	108,390	28%	
Total	29,686,805	17,567,928	12,118,877	69%	

#### **ECONOMIC FACTORS THAT MAY AFFECT THE FUTURE**

The state financial outlook for the next two years does not look bright. The District needs to be very conservative in its spending and it needs to conserve adequate reserves. This is necessary to maintain fiscal stability and to make sure that we have sufficient funds to meet our obligations. The District needs to take into consideration the impact that GASB 45 will have on our general fund.

It is important that we remain prudent fiscally to prevent any serious economic downturn at the District. We need to do so by maintaining a more than required reserve as directed by the President and the Board of Trustees. It is also imperative that the state supports the community college community with a generous COLA and growth on an ongoing basis.

# IMPERIAL COMMUNITY COLLEGE DISTRICT STATEMENT OF NET ASSETS JUNE 30, 2009

		District	Imperial Valley College Foundation		
ASSETS		· · · · · · · · · · · · · · · · · · ·		-8-1-04114411011	
Current assets:					
Cash in county treasury	\$	36,889,337	\$	-	
Cash in banks		106,486		29,937	
Cash with fiscal agent		615,671		~	
Investments		-		1,072,660	
Revolving cash		18,259		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Accounts receivable, net		6,887,818		-	
Stores inventory		27,998		-	
Total current assets		44,545,569		1,102,597	
Non-current assets:					
Capital assets, net of accumulated depreciation		29,686,805		15,000	
TOTAL ASSETS	\$	74,232,374	\$	1,117,597	
LIABILITIES				•	
Current liabilities:					
Accounts payable	\$	3,442,914	\$	39,710	
Deferred revenues	•	2,885,282	Ψ	39,710	
Compensated absences		694,588		-	
Bonds payable - current portion		1,035,000		_	
COPS payable - current portion		305,000		-	
Total current liabilities		8,362,784		39,710	
Non-current liabilities:					
Bonds payable		57,869,987		_	
COPS payable		2,080,000		_	
Accreted interest		112,853		_	
Net OPEB obligation		2,340,759		_	
Total non-current laibilities		62,403,599		-	
TOTAL LIABILITIES		70,766,383		39,710	
NET ASSETS					
Invested in capital assets, net of related debt		_		16 000	
Restricted - expendable		2,786,278		15,000	
Unrestricted		679,713		957,486 105,401	
TOTAL NEW ACCESS			<del></del>	103,401	
TOTAL NET ASSETS		3,465,991		1,077,887	
TOTAL LIABILITIES AND NET ASSETS	\$	74,232,374	_\$	1,117,597	

# IMPERIAL COMMUNITY COLLEGE DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS JUNE 30, 2009

	 District	Imperial Valley College Foundation		
OPERATING REVENUES			· · · · · · · · · · · · · · · · · · ·	
Tuition and fees	\$ 2,127,125	\$	_	
Grants and contracts, non-capital:				
Federal	16,166,202		_	
State	7,592,885		_	
Local	670,743	•	228,211	
Sales and Commissions	185,786			
TOTAL OPERATING REVENUES	 26,742,741		228,211	
OPERATING EXPENSES				
Academic salaries	21,448,747			
Classified salaries	9,739,084		115,371	
Employee benefits	11,858,054		· ·	
Supplies, materials and other operating expenses	10,902,211		22,620	
Financial aid	14,283,891		42,196	
Utilities	858,524		248,174	
Interest and fiscal charges	1,892,061		-	
Uncollected enrollment fees	926,458		-	
Depreciation	873,834		-	
TOTAL OPERATING EXPENSES	72,782,864		428,361	
OPERATING LOSS	(46,040,123)		(200,150)	
NON-OPERATING REVENUES				
State apportionments, non-capital	28,805,038		_	
Local property taxes	7,473,077		_	
State taxes and other revenue	1,277,516		_	
Interest and investment income	2,097,317		59,653	
Net unrealized gain (loss) on investments	-		(106,721)	
TOTAL NON-OPERATING REVENUES	 39,652,948		(47,068)	
INCREASE (DECREASE) IN NET ASSETS	(6,387,175)		(247,218)	
NET ASSETS, BEGINNING OF YEAR	 9,853,166		1,325,105	
NET ASSETS, END OF YEAR	\$ 3,465,991	\$	1,077,887	

# IMPERIAL COMMUNITY COLLEGE DISTRICT STATEMENT OF CASH FLOWS JUNE 30, 2009

		District		erial Valley ge Foundation
CASH FLOWS FROM OPERATING ACTIVITIES				
Tuition and fees	\$	2,127,125	\$	-
Federal grants and contracts		16,166,202		-
State grants and contracts		7,592,885		-
Local grants and contracts Sales and commissions		670,743		325,301
Payments to suppliers		185,786		-
Payments to suppliers Payments to/on behalf of employees		(11,824,898)		(42,196)
Payments to/on behalf of students		(45,386,644)		(137,991)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		(14,283,891)		(248,174)
MET CASH I ROVIDED (USED) BY OFERATING ACTIVITIES		(44,752,692)		(103,060)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
State apportionment and receipts		25,969,562		-
Property taxes		7,473,077		_
NET CASH PROVIDED BY NON-CAPITAL FINANCING ACTIVITIES		33,442,639		-
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES				
Purchase of capital assets		(4,533,596)		_
Proceeds from sale of bonds		8,898,698		_
Principal paid on capital debt		(1,250,000)		_
Interest paid on capital debt		(1,892,061)		-
NET CASH PROVIDED BY CAPITAL FINANCING ACTIVITIES		1,223,041		-
CASH FLOWS FROM INVESTING ACTIVITIES		,		
Sale of investments		-		49,247
Interest on investments		2,097,317		59,653
NET CASH PROVIDED BY INVESTING ACTIVITIES		2,097,317		108,900
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		(7,989,695)		5,840
CASH BALANCE, BEGINNING OF YEAR		45,619,448		24,097
CASH BALANCE, END OF YEAR	\$	37,629,753	\$	29,937
CASH PROVIDED (USED) BY OPERATING ACTIVITIES				
Operating income (loss)	\$	(46,040,123)	\$	(247,218)
Adjustments to reconcile net income (loss) to net cash	,	(,,,	•	(217,210)
provided (used) by operating activities:				
Depreciation		873,834		_
Net Unrealized Loss On Investments		, <u>-</u>		107,621
Changes in assets and liabilities:				,
Receivables, net		(1,921,380)		_
Due from fiduciary funds		17,665		-
Stores inventory		(24,782)		-
Accounts payable		1,442,209		36,537
Deferred revenues		834,781		-
Compensated absences		65,104		<u> </u>
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	(44,752,692)	\$	(103,060)

See the accompanying notes to the financial statements

# IMPERIAL COMMUNITY COLLEGE DISTRICT STATEMENT OF FIDUCIARY NET ASSETS JUNE 30, 2009

	Associated Students Trust	Scholarship and Loan Trust	Campus Organizations	Totals
ASSETS				· · · · · · · · · · · · · · · · · · ·
Cash on hand and in banks Accounts receivable	77,367	9,674	49,656	136,697
TOTAL ASSETS	77,367	9,674	49,656	136,697
LIABILITIES AND NET ASSETS				
CURRENT LIABILITIES				
Accounts payable	-	-	_	_
Due to governmental funds	_	_	_	_
TOTAL LIABILITIES	**	-	-	-
NET ASSETS				
Unrestricted	77,367	9,674	49,656	136,697
TOTAL NET ASSETS	77,367	9,674	49,656	136,697
TOTAL LIABILITIES AND NET ASSETS	77,367	9,674	49,656	136,697

# IMPERIAL COMMUNITY COLLEGE DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS JUNE 30, 2009

DEVENYAGE	-	ssociated dents Trust	olarship and oan Trust	Campus ganizations	Totals
REVENUES Interest and investment income Local revenues	\$	75 165,938	\$ 181 357,299	\$ 59 94,399	\$ 315 617,636
TOTAL REVENUES		166,013	 357,480	 94,458	 617,951
EXPENDITURES					
Classified salaries		2,962	-	-	2,962
Scholarships and loans		-	357,813	-	357,813
Other operating expenses		153,425	-	117,498	270,923
Capital outlay		8,953	 	-	8,953
TOTAL EXPENDITURES		165,340	 357,813	117,498	640,651
EXCESS OF REVENUES					
OVER (UNDER) EXPENDITURES		673	 (333)	 (23,040)	 (22,700)
FUND BALANCES, BEGINNING OF YEAR		76,694	10,007	72,696	159,397
FUND BALANCES, END OF YEAR	\$	77,367	\$ 9,674	\$ 49,656	\$ 136,697



# IMPERIAL COMMUNITY COLLEGE DISTRICT NOTES TO FINANCIAL STATEMENTS JUNE 30, 2009

# NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB), including Statement No. 34, Basic Financial Statements and Management Discussion and Analysis for State and Local Governments and including Statement No.35, Basic Financial Statements and Management Discussion and Analysis of Public Colleges and Universities, issued in June and November 1999 and Audits of State and Local Governmental Units issued by the American Institute of Certified Public Accountants.

The financial statement presentation required by GASB No. 34 and No. 35 provides a comprehensive entity-wide perspective of the District's financial activities. The entity-wide perspective replaces the fund-group perspective previously required. Fiduciary activities, with the exception of the Student Financial Aid Fund, are excluded from the basic financial statements.

The budgetary and financial accounts of the district have been recorded and maintained in accordance with the Chancellor's Office of the California Community College's *Budget and Accounting Manual*. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function.

#### B. Reporting Entity

Imperial Community College District is a political subdivision of the State of California and provides higher educational services in the County of Imperial, State of California. The District is classified as a state instrumentality under Internal Revenue Code Section 115, and is also classified as a charitable organization under Internal Revenue Code 501 © 3, and is therefore exempt from federal and state income taxes.

In evaluating how to define the District for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in generally accepted accounting principles and GASB Statement No. 14. The District evaluated each legally separate, tax-exempt organization whose resources are used principally to provide support to the District to determine if its omission from the reporting entity would result in financial statements, which are misleading or incomplete.

GASB Statement No. 14 requires inclusion of such an organization as a component unit when: 1) The economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the District, its component units or its constituents; and 2) The District or its component units is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the organization; and 3) Such economic resources are significant to the District. Based on these criteria, the District has one component unit, the Imperial Valley College Foundation. In addition, the District is not a component unit of any reporting entity as defined by the GASB statement. The Imperial Valley College Foundation also issues a separate audited financial report, which can be obtained from the District or the Foundation.

# NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

For financial reporting purposes, the District is considered a special-purpose government engaged in business-type activities. Accordingly, the District's basic financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting.

Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All significant intra-agency transactions have been eliminated. When the District incurs an expenditure or an expense for which both unrestricted and restricted resources may be used, it is the District's policy to use restricted resources first, and then unrestricted resources.

To ensure compliance with the California Education Code, the financial resources of the District are divided into separate funds for which separate accounts are maintained for recording cash, other resources and all related liabilities, obligations and equities.

By state law, the District's governing board must approve a budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. Budgets for all governmental funds were adopted on a basis consistent with generally accepted accounting principles.

The District's governing board revises these budgets during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. Expenditures cannot legally exceed appropriations by major object account.

In accordance with GASB Statement No. 20, the District follows all GASB statements issued prior to November 30, 1989 until subsequently amended, superceded or rescinded. The District has the option to apply all Financial Accounting Standards Board (FASB) pronouncements issued after November 30, 1989 unless FASB conflicts with GASB. The District has elected to not apply FASB pronouncements issued after the applicable date.

#### D. Encumbrances

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances were liquidated at June 30 since they do not constitute expenditures or liabilities.

# NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Assets Liabilities, and Equity

#### 1. Cash and Cash Equivalents

The California Government Code requires California banks and savings and loan associations to secure the District's deposits by pledging government securities as collateral. The market value of pledged securities must equal 110% of an agency's deposits. California law also allows financial institutions to secure an agency's deposits by pledging first trust deed mortgage notes having a value of 150% of an agency's total deposits, and collateral is considered to be held in the name of the District. All District cash held by financial institutions is entirely insured or collateralized.

In accordance with Education Code Section 41001, the District maintains a substantial amount of its cash in the Imperial County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool. The county is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et. seq. The funds maintained by the county are either secured by federal depository insurance or are collateralized. Restricted cash and cash equivalents are those amounts externally restricted as to use pursuant to the requirements of the District's grants and contracts amounts. Information regarding the amount of dollars invested in derivatives with Imperial County Treasury was not available.

#### 2. Accounts Receivable

Accounts receivable consists primarily of amounts due from the Federal government, State and local governments or private resources, in connection with reimbursement of allowable expenditures made pursuant to the District's grant and contracts. Accounts receivable are recorded net of estimated uncollectible amounts. There were no significant receivables, which are not scheduled for collection within one year of year-end.

#### 3. <u>Inventory</u>

Inventory is valued at the lower of cost or market utilizing the first-in first-out method and consists of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are withdrawn from the stores inventory for consumption.

#### 4. Compensated Absences

In accordance with GASB Statement No. 16, accumulated unpaid employee vacation benefits are recognized as liabilities of the District as compensated absences in the Statement of Net Assets. Accumulated employee sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expense in the period taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits when the employee retires.

# NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Assets, Liabilities and Equity (Continued)

#### 5. Capital Assets

Capital assets are recorded at the date of acquisition. Donated capital assets are recorded at their estimated fair value at the date of donation. For equipment, the District's capitalization policy includes all items with a unit cost of \$5,000 or more and an estimated useful life of greater than one year. Buildings as well as renovations to buildings, infrastructure, and land improvements that significantly increase the value or extend the useful life of the structure are capitalized. Interest incurred during construction is not capitalized.

The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend the asset's life is recorded in operating expense in the year in which the expense was incurred. Depreciation is computed using the straight-line method with a half-year convention over the estimated useful lives of the assets, generally 25-50 years for buildings, 20-25 years for building and land improvements, and 5-15 years for equipment and vehicles.

#### 6. Net Assets

Invested in capital assets, net of related debt: This represents the District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

Restricted net assets - expendable: Restricted expendable net assets include resources in which the District is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

Restricted net assets - nonexpendable: Nonexpendable restricted net assets consist of endowment and similar fund types in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal. The District has no restricted assets – nonexpendable.

Unrestricted net assets: Unrestricted net assets represent resources available to be used for transactions relating to the general operations of the District, and may be used at the discretion of the governing board, as designated, to meet current expenses for specific future purposes.

#### 7. <u>Deferred Revenue</u>

Deferred revenue arises when potential revenue does not meet the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to qualifying expenditures. In future periods, when both revenue recognition criteria are met or when the District has a claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

# NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Property Tax

Secured property taxes attach as an enforceable lien on property as of March 1. Taxes are payable in two installments on November 15 and March 15. Unsecured property taxes are payable in one installment on or before August 31. The County of Imperial bills and collects the taxes for the District. Real and personal property tax revenues are reported in the same manner in which the county auditor records and reports actual property tax receipts to the Department of Education. This is generally on a cash basis.

#### G. On-Behalf Payments

GASB Statement No. 24 requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of California makes direct on-behalf payments for retirement benefits to the State Teachers Retirement System on behalf of all community college districts in California; however, a fiscal advisory was issued by the California Department of Education instructing districts not to record revenue and expenditures for these on-behalf payments. The amount of on-behalf payments made for the District is estimated at \$900,457.

#### H. Classification of Revenues

The District has classified its revenues as either operating or non-operating revenues according to the following criteria: Operating revenues - Operating revenues include activities that have the characteristics of exchange transactions, such as student fees and Federal and most State and local grants and contracts. Non-operating revenues - Non-operating revenues include activities that have the characteristics of non-exchange transactions, such as state apportionments, taxes, and other revenue sources that are defined as non-operating revenues by GASB No. 9 Reporting Cash Flows of Proprietary and Non-expendable Trust Funds and Governmental Entities that use Proprietary Fund Accounting, and GASB No. 33, such as investment income.

# I. Tuition and Fees

Student tuition and fee revenues, and certain other revenues from students, are reported in the statement of revenues, expenses, and changes in net assets. Certain governmental grants, such as Pell Grants, and other federal, state or nongovernmental programs are recorded as operating revenues in the District's financial statements.

#### J. Accounting Changes

As a result of the adoption of GASB Statements No. 34 and No.35, the District was also required to make certain changes in accounting principles, specifically the adoption of depreciation on capital assets for all funds and the recording of long-term debt. Net assets at July 1, 2008 were decreased \$37,532,078 for the cumulative effect of these changes on years prior to fiscal year ended June 30, 2009.

# NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### K. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those reported.

#### **NOTE 2 - CASH AND INVESTMENTS**

#### Cash in County Treasury

In accordance with Education Code Section 41001, the district maintains a significant portion of its cash in the Imperial County Treasury as part of the common investment pool (\$36,889,337 as of June 30, 2009).

The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest in time deposits, U.S. Government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements.

In accordance with GASB 31, investments in the cash in county treasury should be recorded at fair value. However, the District determined that the fair value approximates cost; therefore, no adjustment was made to reflect the difference.

# Cash on Hand, in Banks, in Certificates of Deposit, and in Revolving Funds

Cash balances on hand and in banks for all fund types (\$243,183 as of June 30, 2009) and in revolving funds (\$18,259) are insured up to \$250,000 by the Federal Depository Insurance Corporation. All cash held by financial institutions is entirely insured or collateralized.

#### Cash with Fiscal Agent

The District's investments are categorized to give an indication of the level of risk assumed by the District at year-end. These custodial risk categories are as follows:

Category 1 - Investments that are insured, registered or held by its agent in the District's name.

Category 2 - Investments that are uninsured and unregistered held by the counter party's trust department or agent in the District's name.

Category 3 - Uninsured and unregistered investments held by the counter party, its trust department or its agent, but not in the District's name.

# IMPERIAL COMMUNITY COLLEGE DISTRICT NOTES TO FINANCIAL STATEMENTS JUNE 30, 2009

(Continued)

# NOTE 2 - CASH AND INVESTMENTS (Continued)

The District's investments at June 30, 2009 are shown below.

	Category	
Investment	1	Reported Fair Amount Value
Money Market Funds	\$ - \$ 355,367 \$ -	\$ 355,367 \$ 355,367
U.S. Treasury Obligations		260,304 260,304
Totals	<u> </u>	<u>\$ 615,671</u> \$ 615,671

# **Investment Accounting Policy**

The District is required by GASB Statement No. 31 to disclose its policy for determining which investments, if any, are reported at amortized cost.

The District's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure.

However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value.

All other investments are reported at fair value unless a legal contract exists which guarantees a higher value.

The term "short-term" refers to investments, which have a remaining term of one year or less at a time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

#### **NOTE 3 - ACCOUNTS RECEIVABLE**

Governmental funds accounts receivable at June 30, 2009 consists of the following:

Federal	\$ 862,427
State	4,839,458
Local	980,601
Interest	 205,332
Total	\$ 6.887.818

# **NOTE 4 - CAPITAL ASSETS**

A summary of changes in capital asset activity is as follows:

	Balance July 1, 2008	Net Change in Capital Assets	Balance June 30, 2009
Capital Assets Land Site Improvements Buildings Equipment Work in Progress Total Cost	\$ 175,900 5,704,963 15,341,824 2,399,979 4,060,670 27,683,336	\$ - 662,200 367,532 11,962,979 12,992,711	\$ 175,900 5,704,963 16,004,024 2,767,511 16,023,649 40,676,047
Accumulated Depreciation Site Improvements Buildings Equipment Total Accumulated Depreciation	(631,367) (8,383,962) (1,100,079) (10,115,408)	(240,206) (374,486) (259,142) (873,834)	(871,573) (8,758,448) (1,359,221) (10,989,242)
Net Capital Assets	<u>\$ 17,567,928</u>	<u>\$ 12,118,877</u>	\$29,686,805

#### **NOTE 5 - INTERFUND TRANSACTIONS**

Interfund activity has been eliminated in the basic financial statements as required by GASB No.34.

# NOTE 6 - BONDS PAYABLE

In August 2002, the District entered into a trust indenture with the California Community College Financing Authority to issue lease revenue bonds in order to provide funding for the implementation of a District-wide computer and software networking system. The bonds consist of Series 2002A bonds of which the District's portion of the issuance was \$3,370,000. Interest is payable February 1 and August 1 of each year, commencing on February 1, 2003 at rates ranging from 1.4% to 5.0%. Principal is payable on August 1 of each year commencing on August 1, 2003 and through the maturity date August 1, 2017.

In January 2005, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, and Series 2005A in the amount of \$24,500,000. Proceeds from the sale of the bonds will be used to finance the addition and modernization of college facilities for the District. Interest is payable February 1 and August 1, commencing August 1, 2005 at rates ranging from 3.30% to 7.00%. Principal is payable August 1, commencing August 1, 2006 and through the maturity date August 1, 2029.

In November 2006, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, and Series 2006B in the amount of \$13,285,473. Proceeds from the sale of the bonds will be used to finance the addition and modernization of college facilities for the District. Interest is payable February 1 and August 1, commencing August 1, 2007 at rates ranging from 4.00% to 4.25%. Principal is payable on August 1, commencing August 1, 2009 and through the maturity date August 1, 2031.

# NOTE 6 - BONDS PAYABLE (Continued)

In November 2007, the District authorized the sale and issuance of General Obligation Bonds, Election of 2004, and Series 2007C in the amount of \$11,915,816. Proceeds from the sale of the bonds will be used to finance the addition and modernization of college facilities for the District. Interest is payable February 1 and August 1, commencing August 1, 2008 at rates ranging from 4.00% to 7.00%. Principal is payable on August 1, commencing August 1, 2009 and through the maturity date August 1, 2032.

In May 2009, the district issued \$3,031,779 in General Obligation Bonds in order to provide funding for college facilities projects as stated in the ballot measure for the District. Interest is payable semi-annually on February 1 and August 1 of each year at variable interest rates ranging from 3.6%-6.9% commencing August 1, 2009. Principal is payable on August 1 of each year commencing August 1, 2009, and through the maturity date August 1, 2033.

In May 2009, the District issued \$5,866,919 in General Obligation Bonds in order to provide funding for college facilities projects as stated in the ballot measure for the District. Interest is payable semi-annually on February 1 and August 1 of each year at an interest rate of 6.9% commencing August 1, 2009. Principal is payable on August 1 of each year commencing August 1, 2033 and through the maturity date August 1, 2037.

The outstanding bonded debt of the District as of June 30, 2009 is as follows:

Date of	Interest Rate 1.4%-5.0% 3.3%-7.0% 4.0%-4.3% 4.0%-7.0% 3.6%-6.9%	Maturity Date 2017 2029 2031 2032 2034 2038	Amounts Outstanding Issue \$ 3,370,000 24,500,000 13,285,473 11,915,816 3,031,779 5,866,919	Amounts Outstanding July 1, 2008 \$ 2,430,000 23,330,000 13,285,473 11,915,816	Issued <u>Current Year</u> \$ 3,031,779 5,866,919	Redeemed <u>Current Year</u> \$ 200,000 755,000 -	Amounts Outstanding June 30, 2009 \$ 2,230,000 22,575,000 13,285,473 11,915,816 3,031,779
2007	Totals	2030	\$ 61,969,987	\$ 50,961,289	\$ 8,898,698	\$ 955,000	5,866,919 \$ 58,904,987

The annual requirements to amortize lease revenue bonds and general obligation bonds payable outstanding as of June 30, 2009 is as follows:

Year Ending			
June 30	<u>Principal</u>	Interest	Total
2010	\$ 1,035,000	\$ 1,631,842	\$ 2,666,842
2011	1,180,000	1,577,498	2,757,498
2012	1,335,000	1,508,854	2,843,854
2013	1,400,000	1,430,640	2,830,640
2014	1,575,000	1,358,190	2,933,190
2015-2019	10,033,755	6,686,292	16,720,047
2020-2024	11,641,493	8,252,491	19,893,984
2025-2029	15,199,488	10,534,572	25,734,060
2030-2034	11,030,330	21,546,395	32,576,725
2035-2039	4,474,921	25,910,079	30,385,000
Totals	<u>\$58,904,987</u>	\$80,436,853	\$139,341,840

#### **NOTE 7 - COPS PAYABLE**

In June 2004, the District issued Certificates of Participation in the amount of \$3,500,000 to finance construction of certain new projects and other improvements to school facilities within the District. Interest is payable on February 1 and August 1 of each year commencing February 1,2005 at rates ranging from 2.50-4.85%. Principal is payable on August 1 of each year, commencing August 1, 2005 and through the maturity date August 1, 2014.

Date of Issuance	Interest Rate	Maturity Date	Amounts Outstanding Issue	Amounts Outstanding July 1, 2008	Issued Current Year	Redeemed Current Year	Amounts Outstanding June 30, 2009
2004	2.5%-4.9%	2014	\$ 3,500,000	\$ 2,680,000	\$	\$ 295,000	\$ 2,385,000

The annual requirements to amortize COPS payable outstanding as of June 30, 2009 is as follows:

Year Ending June 30	Principal	Interest	Total
2010	\$ 305,000	\$ 99,720	\$ 404,720
2011	320,000	87,601	407,601
2012	330,000	74,189	404,189
2013	345,000	59,629	404,629
2014	360,000	43,622	403,622
2015	725,000	<u>17,581</u>	742,581
Totals	\$ 2,385,000	\$ 382,342	\$ 2,767,342

#### **NOTE 8 - GENERAL LONG-TERM DEBT**

#### **Long-Term Debt Summary**

A schedule of changes in long-term debt for the year ended June 30, 2009 is shown below:

	Balance July 1, 2008	Additions	Deductions	Balance June 30, 2009	Amount Due In One Year
Bonds Payable	\$ 50,961,289	\$ 8,898,698	\$ 955,000	\$ 58,904,987	\$ 1,035,000
COPS Payable	2,680,000	-	295,000	2,385,000	305,000
Accreted Interest	-	112,853	-	112,853	, <u>-</u>
Net OPEB Obligation	*	<u>3,490,989</u>	1,150,230	2,340,759	
Totals	\$ 53,641,289	<u>\$ 12,502,540</u>	\$ 2,400,230	<u>\$ 63,743,599</u>	\$ 1,340,000

#### NOTE 9 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS

#### Plan Description

The Imperial Community College District (District) administers a single-employer healthcare plan (Plan). For faculty members, the plan provides lifetime retiree health, dental, and vision benefits to eligible retirees and their dependents. Eligibility for retiree benefits requires retirement on or after a minimum age of 55 up to age 60 with at least fourteen years of eligible service. Retirement on or after age 61 up to age 64 requires age plus service to meet or exceed seventy-four while retirement on or after age 65 requires nine years of service. For faculty hired prior to July 1, 1983, retirement on or after age 55 requires only eight years of service.

For classified employees, the plan provides lifetime retiree health, dental, vision benefits to eligible retirees and their dependents. Eligibility for retiree benefits requires retirement on or after a minimum age of 50 with at least twelve years of eligible service. In addition, the retiree age plus years of service must be at least seventy to be eligible for retiree benefits. Lifetime benefits are provided for retirees and dependents with the exception of vision benefits which expire after the retiree reaches age 65. Membership of the plan consists of approximately 335 eligible active employees and 120 eligible retirees.

#### Contribution Information

The contribution requirements of Plan members and the District are established and amended by the District and the local California Service Employees Association (CSEA) for classified staff and the California Teachers Association (CTA) for faculty. The required contribution is based on projected pay-as-you-go financing requirements. For fiscal year 2008-09, the District contributed \$1,150,230 to the Plan, all of which was used for current premiums.

#### Annual OPEB Cost and Net OPEB Obligation

The District's annual other post employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial accrued liabilities (UAAL) (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost of the year, the amount actually contributed to the plan and changes in the District's net obligation to the Plan:

Annual required contribution	\$ 3,490,989
Interest on net OPEB obligation	· · · · · · -
Adjustment to annual required contribution	-
Annual OPEB cost (expense)	-
Contribution made	(1,150,230)
Increase in net OPEB obligation	2,340,759
Net OPEB obligation, beginning of	· · ·
Net OPEB obligation, end of year	2,340,759

# NOTE 9 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

The annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for 2009 was as follows:

Year Ended June 30,			Net OPEB Obligation
2009	\$ 3,490,989	32.9%	\$ 2,340,759

# Funding Status and Funding Progress

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. Since this is the first year of implementation, only the current year is presented.

#### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the Plan as understood by the employer and the Plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the November 1, 2008 actuarial valuation, the actuarial cost method used was the entry age normal cost method. Under this method, an average age at hire and average retirement age are determined for eligible employees. Then, it is determined what amount needs to be expensed each year from hire to retirement to fully accrue the expected cost of retiree health benefits. This amount is the normal cost and is expressed as a level percentage of payroll where the amortization payment would increase each year based on covered payroll. The normal cost for a plan year is the expected increase in the accrued liability during the plan year. All employees eligible as of the measurement date in accordance with the provisions of the Plan listed in the data provided by the employer were included in the valuation.

Medical cost trend rates were assumed to be 4% per year. The UAAL is being amortized at a level percentage of payroll method with the remaining amortization period at July 1, 2009 of 29 years. The actuarial value of assets was not determined in this actuarial valuation; however, any assets of the plan to be determined will be on a market basis.

#### NOTE 10 - DEFERRED REVENUE

Deferred revenue consists of federal, state, and local revenues that have been received as of June 30, 2009 for the subsequent 2009-10 fiscal year. As of June 30, 2009 the District's deferred revenue balance consists of the following:

	General Fund		
Federal Revenues	\$ 4,1	63	
State Revenues	707,8	09	
Local Revenues	2,173,3	<u>10</u>	
Total	\$ 2,885,2	82	

#### **NOTE 11 - COMMITMENTS AND CONTINGENCIES**

#### Litigation

The District is periodically involved in various litigation. In the opinion of management and legal counsel, the disposition of all litigation pending will not have a material effect on the District's basic financial statements.

#### Sick Leave

Sick leave is accumulated without limit for each employee at the rate of one day for each month worked. Leave with pay is provided when employees are absent for health reasons; however, the employees do not gain a vested right to accumulated sick leave. Employees, therefore, are never paid for any sick leave balance at termination of employment or any other time. It is, therefore, not appropriate to accrue the value of accumulated sick leave.

#### State and Federal Allowances, Awards and Grants

The District has received State and Federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.

#### **NOTE 12 - EMPLOYEE RETIREMENT SYSTEMS**

Qualified employees of the district are covered under multiple-employer contributory retirement plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement System (STRS), and classified employees are members of the Public Employees' Retirement System (PERS).

# NOTE 12 - EMPLOYEE RETIREMENT SYSTEMS (Continued)

STRS:

#### Plan Descriptions

The District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multipleemployer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability, and survivor benefits to beneficiaries.

Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from the STRS, 7667 Folsom Boulevard, Sacramento, California 95826.

#### **Funding Policy**

Active plan members are required to contribute 8.0% of their salary and the district is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the STRS Teachers' Retirement Board.

The required employer contribution rate for fiscal year 2008-09 was 8.25% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to STRS for the fiscal year ending June 30, 2009, 2008, and 2007 were \$1,646,040 \$1,594,841, and \$1,411,731 respectively, and equal 100% of the required contributions for each year.

#### PERS:

#### Plan Descriptions

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (PERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by PERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statute, as legislatively amended, within the Public Employees' Retirement Law.

PERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the PERS annual financial report may be obtained from the PERS Executive Office, 400 P Street, Sacramento, California 95814.

#### NOTE 12 - EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Funding Policy**

Active plan members are required to contribute 7.0% of their salary and the district is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the PERS Board of Administration.

The required employer contribution rate for fiscal year 2008-09 was 9.42% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to PERS for the fiscal year ending June 30, 2009, 2008, and 2007 were \$752,901, \$678,727, and \$583,779, respectively, and equal 100% of the required contributions for each year.

#### **NOTE 13 - RISK MANAGEMENT**

#### Description

The District's risk management activities are recorded in the General and Internal Service Funds. The purpose of the funds is to administer employee dental, property and liability, and workers' compensation insurance programs of the District.

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has one self-insurance fund (Internal Service Fund) to account for and finance its uninsured risks of loss. The General and Internal Service Funds provide dental and vision coverage to employees.

Significant losses are covered by commercial insurance for all major programs. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

#### NOTE 14 - JOINT VENTURES (JOINT POWERS AGREEMENT)

The Imperial Community College District participates in two joint powers agreements (JPA's) with the Imperial County School Districts Property and Liability Authority (ICSDPL) and the Self-Insured Program for Imperial County (SIPIC). The relationship between the Imperial Community College District and the JPA's is such that the JPA's are not a component unit of the Imperial Community College District for financial reporting purposes. The JPA's arrange for and provide workers compensation, health, property and liability insurance for its members. A board consisting of a representative from each member district governs each JPA. The board controls the operations of each JPA, including selection of management and approval of operating budgets, independent of any influence by the member districts beyond their representation on the board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionate to their participation in each JPA. Financial information for the JPA's at June 30, 2009 was not available.

# NOTE 15 -COMPLIANCE AND ACCOUNTABILITY

# 1. Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures", violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

Violation
None Reported

Action Taken
Not Applicable

# 2. Deficit Fund Balance or Fund Net Assets of Individual Funds

The following are funds having deficit balances or fund net assets at year-end, if any, along with remarks that address such deficits:

Fund Name
None Reported

Deficit Amount/Remarks
Not Applicable

# **NOTE 16- FUNCTIONAL EXPENSES**

	Salaries and <u>Benefits</u>	Operating Expenses	Capital Outlay	Other Outgo	Total
Instructional Activities	\$ 18,491,396	\$ 566,376	\$ 165,837	\$ -	\$ 19,223,609
Academic Support	10,204,556	2,070,532	623,438	-	12,898,526
Student Services	3,221,042	461,267	6,370	104,195	3,792,874
Plant Operations	2,248,625	3,489,053	14,714,845	,	20,452,523
Instructional Support	4,304,653	1,856,930	51,068	-	6,212,651
Community Services	199,242	185,012	2,707	_	386,961
Ancillary Services	1,312,001	516,000	83,709	_	1,911,710
Auxiliary Operations	658,507		-	_	658,507
Long-Term Debt		-	_	3,272,236	3,272,236
Student Aid				14,179,696	14,179,696
Totals	\$ 40,640,022	\$ 9,145,170	<u>\$ 15,647,974</u>	<u>\$ 17,556,127</u>	\$ 82,989,293

#### **NOTE 17- SUBSEQUENT EVENT**

#### Tax and Revenue Anticipation Notes

In August 2009, the District issued 2009-10 Tax and Revenue Anticipation Notes in the amount of \$6,000,000. The notes were sold to supplement cash flow and yield 3.00% interest. The notes mature on May 31, 2010 and repayment requirements are that fifty percent of principal be deposited with the fiscal agent in January 2010 and fifty percent of principal be deposited with the fiscal agent in May 2010.



# IMPERIAL COMMUNITY COLLEGE DISTRICT ORGANIZATION JUNE 30, 2009

The Imperial Community College District is located in the city of Imperial, California. The District presently operates one primary campus with three extended campus centers within the County of Imperial. There have been no changes in the District's boundaries during the current year.

The Governing Board for the fiscal year ended June 30, 2009 was composed of the following members:

Name	Office	Term Expires
Carlos Acuna	President	November 2009
Norma Sierra Galindo	Clerk	November 2009
Rebecca Ramirez	Board Member	November 2009
Romualdo J. Medina	Board Member	November 2011
Jerry D. Hart	Board Member	November 2011
Louis Wong	Board Member	November 2011
Rudy Cardenas, Jr.	Board Member	November 2011

#### **EXECUTIVE AND SENIOR ADMINISTRATION**

Dr. Ed Gould Superintendent/President

John Lau Vice President for Business Services

Kathy Berry Vice-President for Academic Services

Dr. Victor Jaime Vice-President for Student Services

# IMPERIAL COMMUNITY COLLEGE DISTRICT SCHEDULE OF WORKLOAD MEASURES FOR STATE GENERAL APPORTIONMENT ANNUALIZED ATTENDANCE AS OF JUNE 30, 2009

	Reported and Audited Annual FTES
Categories	
Credit Full-Time Equivalent Student (FTES)	
Weekly Census	5,608.57
Daily Census	764.84
Actual Hours of Attendance	126.58
Independent Study/Work Experience	333.52
Summer Intersession	518.49
Total	7,352.00
Noncredit FTES	
Actual Hours of Attendance	116,29
Summer Session	34.66
Total	150.95
Credit Student Headcount	
Fall Session - 2008	9,094
Spring Session - 2009	8,161
Gross Square Footage Existing Facilities	268,080

# IMPERIAL COMMUNITY COLLEGE DISTRICT RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT (CCFS-311) WITH AUDITED FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

This schedule provides the information necessary to reconcile the fund balances of all funds as reported on the Form CCFS-311 to the audited financial statements based upon governmental accounting principles. Additional entries were made to comply with the GASB 34/35 requirements. These entries are not considered audit adjustments for purposes of this reconciliation.

The fund balances for all funds as reported in the accompanying audited financial statements are in agreement with the fund balances reported by the District in their Annual Financial and Budget Report (CCFS-311).

# IMPERIAL COMMUNITY COLLEGE DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Federal Grantor/Pass Through	Federal CFDA	Pass-Through Entity Identifying	Federal
Grantor/Program or Cluster Title	Number	Number	Expenditures
Federal Programs:			
U.S. Department of Education:			
Pell Grant	84.063	_	\$ 11,776,418
Upward Bound	84.047	_	708,149
Supplemental Educational Opportunity Grant	84.007	-	455,099
Federal College Work Study	84.033	_	392,376
Student Support Services	84.042	<u>.</u>	423,503
Talent Search	84.044	-	342,825
Tech Prep	84.048	_	17,570
Pell Administration	84.063	_	21,035
Academic Competitiveness	84.375	<del></del>	19,900
Title V-Project Acceso	84.031	•	479,844
Passed Through San Diego State University			,,,,,,,,,,
Title V-Rural Hispanics	84.031	_	716,701
Passed Through California Department of Education			. 10,, 01
Title I-Part C VTEA	84.048	03577	478,181
Passed Through Southwestern Community College District			,
Small Business Administration	84.153	12463	135,691
Total U.S. Department of Education			15,967,292
U.S. Department of Health and Human Services:			<b>,</b> +- <b>,</b>
Passed Through State Chancellors Office			
Temporary Assistance For Needy Families	93.558	02187	63,729
U.S. Department of Veterans Affairs:			· · · · · · · · · · · · · · · · · · ·
Veterans Education	64.116	_	2,312
U.S. Department of Housing and Urban Development:			
Hispanic-Servicing Institutions Assisting Communities	14.514	-	73,008
U.S. Department of Agriculture:			
Nutrition Program	10.555	-	39,863
77 . 177			— <del>—</del>
Total Expenditures of Federal Awards			<u>\$ 16,146,204</u>

#### **Basis of Presentation**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Imperial Community College District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general-purpose financial statements.

### IMPERIAL COMMUNITY COLLEGE DISTRICT NOTES TO SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 1 - PURPOSE OF SCHEDULES**

#### A. Schedule of Expenditures of Federal Awards

OMB Circular A-133 Audits of States, Local Governments and Non-Profit Organizations, requires a disclosure of the financial activities of all federally funded programs. This schedule was prepared to comply with OMB Circular A-133 and state requirements.

# B. Schedule of Workload Measures for State General Apportionment

Full Time Equivalent Students (FTES) is a measurement of the number of pupils attending classes of the District on a full time basis.

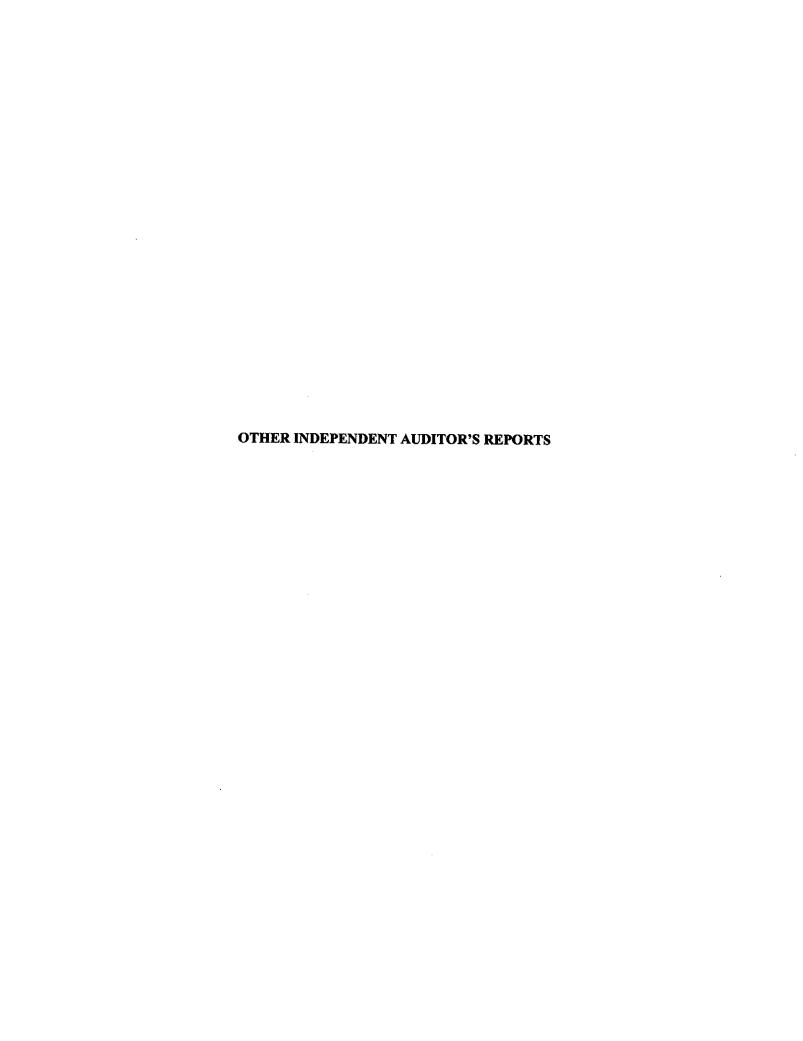
The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to the community college districts. This schedule provides information regarding the attendance of students throughout the District.

# C. Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balances of all funds reported on the Form CCFS-311 to the audited financial statements.

# IMPERIAL COMMUNITY COLLEGE DISTRICT SCHEDULE OF FUNDING PROGRESS-BENEFITS PLAN FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Acturial Valuation Date	Actuarial Value of Assets (a)	Acturial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a)/c)
6/30/09	<b>\$</b> -	\$ 33,206,084	\$ 33,206,084	-	\$ 31,122,727	100%





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Aubrey W. King, CPA Richard K. Savage, CPA

# AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Imperial Community College District Imperial, California

We have audited the basic financial statements of Imperial Community College District as of and for the year ended June 30, 2009, and have issued our report thereon dated November 23, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Imperial Community College District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Imperial Community College District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Imperial Community College District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Imperial Community College District's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Imperial Community College District's financial statements that is more than inconsequential will not be prevented or detected by the Imperial Community College District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Imperial Community College District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we considered to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Imperial Community College District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the Board of Trustees, the California Community College Chancellor's Office, the California Department of Education, the California Department of Finance, management, and county, state, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Wilkinson Hadley King + Co UP
El Cajon, California
November 23, 2009



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Aubrey W. King, CPA Richard K. Savage, CPA

# AUDITOR'S REPORT ON STATE COMPLIANCE REQUIREMENTS

Board of Trustees Imperial Community College District Imperial, California

We have audited the basic financial statements of Imperial Community College District for the year ended June 30, 2009, and have issued our report thereon dated November 23, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial and compliance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the California Community College Chancellor's Office *Contracted District Audit Manual*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The District's management is responsible for the District's compliance with laws and regulations. In connection with the audit referred to above, we performed an audit for compliance as required in Section 400, State Compliance Requirements for those programs identified in the California Community College Chancellor's Office Contracted District Audit Manual transmittal of audit requirements for community colleges. The objective of the examination of compliance applicable to Imperial Community College District is to determine with reasonable assurance that the District complied with requirements for:

#### General Directives

• MIS Implementation - State General Apportionment Required Data Elements

#### Administration

- Fiscal Operations Salaries of Classroom Instructors (50 Percent Law)
- Fiscal Operations Gann Limit Calculation
- Apportionments Students Actively Enrolled
- Apportionments Residency Determination For Credit Courses
- Apportionments Concurrent Enrollment of K-12 Students In Community College Courses
- Apportionments Apportionment for Instructional Service Agreements/Contracts
- Apportionments Enrollment Fee
- Open Enrollment
- Minimum Conditions Standards of Scholarship
- Student Fee Instructional Materials and Health Fees

#### Student Services

- Matriculation Uses of Matriculation Funds
- · CalWorks Use of State and Federal TANF Funding

#### **Facilities**

Scheduled Maintenance Program

In our opinion, Imperial Community College District complied with the compliance requirements for the state programs listed and tested above. Further, nothing came to our attention as a result of the aforementioned procedures to indicate the district had not complied with the terms and conditions of state assisted educational programs not selected for testing. Our audit of compliance made for the purposes set forth in the preceding paragraph of this report would not necessarily disclose all instances of noncompliance.

This report is intended solely for the information of the Board of Trustees, the California Community College Chancellor's Office, the California Department of Education, the California Department of Finance, management, and county, state, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Wilkinson Hadley King + Co LLP
El Cajon, California
November 23, 2009



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# AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Trustees Imperial Community College District Imperial, California

#### Compliance

We have audited the compliance of Imperial Community College District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2009. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred.

An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements. In our opinion, Imperial Community College District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009.

#### Internal Control Over Compliance

The management of Imperial Community College District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

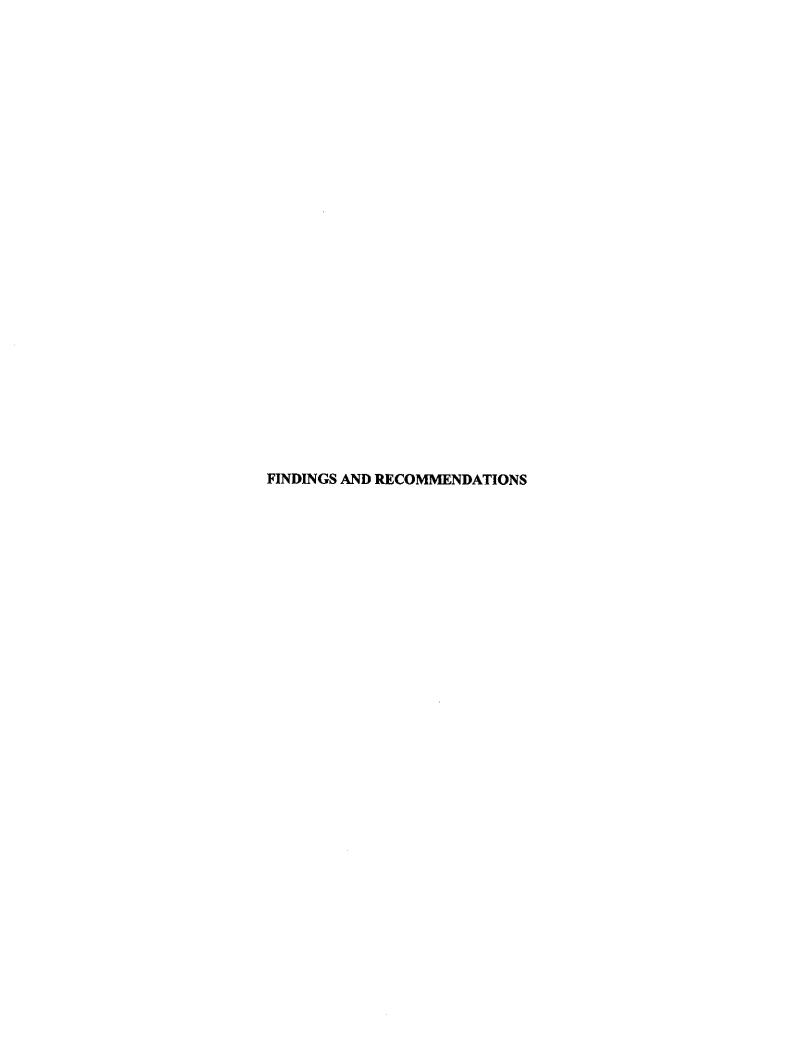
Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control that we considered to be material weaknesses.

This report is intended solely for the information of the Board of Trustees, the California Community College Chancellor's Office, the California Department of Education, the California Department of Finance, management, and county, state and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

El Cajon, California November 23, 2009

Williamson Hadley King & COLLP

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### IMPERIAL COMMUNITY COLLEGE DISTRICT SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2009

# Section I-Summary of Auditor's Results

Financial Statements

Type of auditor's report issued:

Unqualified

Internal control over financial reporting:

Material weaknesses identified?

Reportable conditions identified not

considered to be material weaknesses?

Noncompliance material to financial statements noted?

Federal Awards

Type of auditor's report issued on compliance

for major programs:

Unqualified

Internal control over major programs:

Material weaknesses identified?

Reportable conditions identified not

considered to be material weaknesses?

Any audit findings disclosed that are required to

be reported in accordance with Circular

A-133, Section .510(a) No

Identification of major programs:

Name of Federal Program

<u>CFDA Number</u> <u>or Cluster</u>

84.063, 84.807, 84.033 Student Financial Aid Cluster

Dollar threshold to distinguish between Type A

and Type B programs: \$484,386

Auditee qualified as low-risk auditee?

State Awards

Type of auditor's report issued on compliance for

state programs: Unqualified

Internal control over state programs:

Material weaknesses identified?

Reportable conditions identified not considered

to be material weaknesses?

# IMPERIAL COMMUNITY COLLEGE DISTRICT SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2009 (Continued)

**Section II - Financial Statement Findings** 

NoMatters reported.

Section III - Federal Award Findings and Questioned Costs

No Matters Reported

Section IV - State Award Findings and Questioned Costs

No Matters Reported

# IMPERIAL COMMUNITY COLLEGE DISTRICT STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS JUNE 30, 2009

Finding and Recommendation	Current Status	Management's Explanation If  Not Implemented
2008-1 District Fees Receivable		
In review of accounts receivable, a substantial amount of delinquent enrollment and out of state tuition fees were accrued and the collection status had not been ascertained. The validity of collection for these delinquent fees had not been determined and an allowance for doubtful accounts had not been considered.		,
Monitor and segregate all uncollected fees and determine the status of collection on an annual basis. All student fees that remains delinquent from prior years should be evaluated and all doubtful accounts should be written off after administrative approval. Stabilize fees receivable balance to prevent excessive accrual of delinquent fees and write off any portion of accrued enrollment fees deemed uncollectible.	Implemented	